

Message Text

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ACTION AID-59

INFO OCT-01 AF-10 ADP-00 IGA-02 EB-11 CIAE-00 INR-10

NSAE-00 RSC-01 DODE-00 SS-15 PM-07 L-03 IO-13 PRS-01

COME-00 HEW-08 EUR-25 RSR-01 /167 W

----- 081863

R 141045Z AUG 73

FM AMEMBASSY KHARTOUM

TO SECSTATE WASHDC 6957

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E.O. 11652: N/A

TAGS: EAID SU

SUBJ: SUDANESE DROUGHT REQUEST

REF: KHARTOUM 1797

1. BEGIN SUMMARY. EMB HAS PROPOSED EXCHANGE OF LETTERS TO IMPLEMENT US ASSISTANCE FOR EMERGENCY TRANSPORTATION OF COMMODITIES. GOS GIVING EXTENSIVE PUBLICITY TO US ACTION AS MEANS DEMONSTRATING ACTION ON SUPPLY PROBLEM AND PUTTING PRESSURE ON OTHER DONORS FOR AIRCRAFT. US IMAGE IN SUDAN HAS REGAINED FAVORABLE MOMENTUM ESTABLISHED BY SOUTHER EFFORT. GOS, HOWEVER, WILL BE TEMPTED DEVOTE ANY RESOURCES TO KHARTOUM RATHER THAN TO REGIONS. END SUMMARY.

2. IMPLEMENTATION US ASSISTANCE: FONMIN UNDERSEC ALLED CHARGE AUG 11 AND REQUESTED "GREEN LIGHT" TO IMPLEMENT US ASSISTANCE AS PER USG RESPONSE (REFTEL). CHARGE NOTED USG AUTHORITY ALREADY RECEIVED SUBJECT TO WORKING OUT APPROPRIATE LOCAL PROCEDURES FOR JOINT APPROVAL. OBEID REQUESTED EMBASSY SUGGESTIONS AND SAID GOS WISHED MOVE AHEAD AS QUICKLY AS POSSIBLE. FOLLOWING DISCUSSIONS WITH BANK OF SUDAN GOVERNOR NIMR AND DEPMIN SUPPLY MUBARAK, WE ACCORDINGLY PROVIDED FONOFFICE
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AUG 13 WITH TEXTS OF TWO DRAFT LETTERS:

A. CHARGE TO NIMR DRAFT REFERS NIMR-NOEL LETTER OF FEB 20, 1973 CONCERNING ACCOUNT 02.12.16, IDENTIFIES AAO AS EMB APPROVAL AUTHORITY FOR ASSISTANCE EXPEDITURES, SPECIFICS THAT EXCHANGE OF LETTERS SUBSTITUTES FOR COUNTERPART RELEASE AUTHORIZATION REITERATES USE AND PURPOSE OF FUNDS AS CONTAINED IN EMB AUG 8 NOTE TO FONMIN AND REQUESTS NIMR ACCEPTANCE AND REPLY.

B. AAO TO DEPMINSUPPLY MUBARAK DRAFT REFERS EMB AUG 8 NOT AND PROPOSES THAT FOR EACH TRANSACTION MUBARAK SEND LETTER TO AAO CONTAINING (A) DESCRIPTION AND STORAGE POINTS OF GOODS TO BE TRANSPORTED, (B) TERMINAL POINTS OF DELIVERY, (C) APPROXIMATE NUMBER OF PEOPLE RECEIVING SERVICE AND/OR COMMODITIES, (D) ACCOUNTABILITY PROCEDURE, AND (E) DESIGNATION OF AUTHORIZING OFFICER FOR DISBURSEMENT. AAO WRITTEN REPLY WOULD REPRESENT US JOINT APPROVAL FOR EACH CASE. BASIC THRUST OF EMB LETTERS IS TO ENSURE FUNDS ARE SPENT FOR JUSTIFIABLE PURPOSES.

3. GOS ACTION: CURRENT SERIOUS SHORTAGES KHARTOUM (HUNDRES OF CARS STALLED--NO GAS--AND BREAD NON-EXISTENT DUE TO RAIL WASHOUTS AND NEGLIGENCE INCLUDING SOME MALICIOUS SABOTAGE) HAS LED GOS GIVE FULL PUBLICITY (FRONG PAGE HEADLINES) TO USG RESPONSE. COMMENT USUALLY CAST IN VAGUE TERMS OF US ASSISTANCE "... IN PROVIDING AIRLIFT FOR EMERGENCY TRANSPORT". SUCH PUBLICITY, OF COURSE, GIVES FALSE IMPRESSION THAT US PROVIDING PLEANES RATHER THAN FINANCING, BUT GOS HOPES PLANES WILL BE PROVIDED BY OTHERS (AND PROBABLY BE AMERICAN-MADE). FONMIN UNDERSEC ALSO CALLED IN REPS UK, FRG AND JAPAN ON AUG 11 AND MADE OFFICIAL APPEAL FOR AIRCRAFT AND OTHER ASSISTANCE. (WE UNDERSTAND UK AND FRG STILL BEWILDERED BY GOS REFERENCES TO "PREVIOUS CONTACTS" WHICH HAVE NOT BEEN TRACEABLE IN BONN OR LONDON.)

4. AAO ALLOTTEE: POUCH CONFIRMATION FOR AAO AS ALLOTTEE FOR FUNDS (STATE 151612) HAS BEEN RECEIVED.

5. DARFUR CONDITIONS: EFFECTIVE AUG 13, ALL SCHOOLS IN LIMITED OFFICIAL USE

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DARFUR HAVE BEEN CLOSED UNTIL OCTOBER IN VIEW OF THE "ENVIRONMENTAL CIRCUMSTANCES" WHICH INCLUDE "... PREVENTING PUPILS FROM JOINING IN CULTIVATION, ROAD CLOSURE DUE TO RAINS AND FLOODS, DAMAGED SCHOOL BUILDINGS, LACK OF FOODSTUFFS, AND INABILITY TRANSPORT TEACHERS".

6. COMMENT:

A. FROM POLITICAL STANDPOINT, OUR RESPONSE AND PUBLIC RECOGNITION AS BEING FIRST TO RENDER "ASSISTANCE" IN A SITUATION WHICH HAS NOW ALSO BEGUN PINCH THE KHARTOUM FOOT HAS REGAINED MOMENTUM OF US IMAGE IN SUDAN FOR HUMANITARIAN AND ECONOMIC ASSISTANCE FIRST ESTABLISHED BY SOUTHERN EFFORT. ALTHOUGH OUR COMMITMENT IN THIS CASE IS A DIFFERENT ORDER OF MAGNITUDE AND IS ACTUALLY BEING SELF-FINANCED BY THE GOS, THE GOS FOR ITS OWN REASONS--DEMONSTRATING ACTION ON SUPPLY PROBLEM AND PUTTING PRESSURE ON OTHER DONORS FOR AIRCRAFT--IS GIVING US TOP BILLING.

B. FROM ECONOMIC STANDPOINT, WE WILL HAVE TO BE VIGILANT TO ENSURE FUNDS ARE SPEND FOR PURPOSES ENVISIONED. ONE TEMPTATION GOS WILL HAVE IS TO CONCENTRATE ON KHARTOUM'S IMMEDIATE PROBLEMS RATHER THAN EMELIORATE SITUATION IN WEST AND SOUTH WHICH WAS BASIS ORIGINAL REQUEST AND OUR RESPONSE. FRITTS

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